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Before the Federal Communications Commission Washington, D.C. 20554

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OFFICE OF SECRETARY

In the Matter of

Assessment and Collection
of Regulatory Fees for
Fiscal Year 1995

MD Docket No. 95-3

Reply Comments of Bell Atlantic

As Bell Atlantic¹ emphasized in its initial comments,² the Commission should ensure that it accurately calculates the regulatory fee for each industry. In contrast, certain of the other commenters focused on self-serving suggestions that the Commission reallot the fees to place a disproportionate burden on local exchange carriers ("LECs"). Their arguments should be rejected.

For example, the American Public Communications Council ("APPC") complains that the fee for pay telephone service should be expanded to include LECs providing such services. Unlike independent pay phone providers, however, Bell Atlantic and other LECs already are required to pay a fee based on the number of presubscribed lines, including pay telephone lines. To charge LECs

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For the purposes of this pleading Bell Atlantic includes Bell Atlantic Mobile and the Bell Atlantic telephone companies. The Bell Atlantic telephone companies are Bell Atlantic - Delaware, Inc.; Bell Atlantic - Maryland, Inc.; Bell Atlantic - New Jersey, Inc.; Bell Atlantic - Pennsylvania, Inc.; Bell Atlantic - Washington, D.C., Inc.; and Bell Atlantic - West Virginia, Inc.

Comments of Bell Atlantic at 1.

³ Comments of the APPC at 3-6.

a fee on top of that for their pay telephones would double count their activity and would impose an unfair burden.

Other commenters complain of sticker shock or large percentage increases in fees.⁴ To the extent that an industry was not paying its fair share in prior years, however, a large increase may be reasonable.⁵

LDDS Communications calls for extra fees to be imposed on the RBOCs and AT&T based on their market size. LDDS ignores the fact that, by virtue of their size (i.e. number of lines), those companies will pay a proportionately higher fee than smaller companies. It is clearly unreasonable, however, to require a disproportionately higher fee as advocated by LDDS. In fact, because of their large size, the Commission's cost of regulatory oversight per line is likely lower for an RBOC than for a smaller carrier that has many regulatory filings that are similar to the RBOCs, but cover a much smaller number of lines.

Finally, the National Cable Television Association ("NCTA") complains that the allocation of fees to the cable industry is

See, e.g., Comments of the Association of Local Telecommunications Services at 2.

For example one competitive access provider ("CAP") complains of "rate shock" and "draconian new reporting requirements" when all the Commission proposes to do is try to bring CAPs toward parity with the existing requirements on LECs. Comments of Cablevision Lightpath at 2, 5.

⁶ Comments of LDDS Communications at 27.

See United States Telephone Association v. FCC, 28 F.3d 1232, 1236 (D.C. Cir. 1994) (FCC cannot arbitrarily subject one class of companies to heavier fines than another class).

"unfair and unwarranted." First, the cable TV industry has flooded the Commission with filings that seek to avoid the Congressional mandate of rate regulation. Second, the Commission's proposed allocation of fees ignores the added costs to the Commission resulting from the cable industry's constant, voluminous, and often frivolous filings made in an effort to prevent competition from telephone companies. If anything, cable's allocation is disproportionately low because the cost of those filings are included as part of the cost of regulation of telephone companies and not cable.

⁸ Comments of NCTA at ii.

See, e.g., Comments of The National Cable Television Assoc., Inc., BOC Notice of Compliance with CEI Naiver Requirements for Market Trials of Enhanced Services, CC 88-616 (filed Feb. 21, 1995); NCTA's Motion to Dismiss, The Chesapeake & Potomac Telephone Co. of Virginia, W-P-C 6834 (filed Nov. 21, 1994). See also Speech by Hon. Reed E. Hundt, Chairman, FCC, Before the Eighth Annual Broadcasting & Cable Interface, at 5 (Oct. 4, 1994) (the cable industry opposed virtually every video dialtone application filed, and generated a stack of paper 12 feet high with over 33,000 pages).

Conclusion

The Commission should review its calculations to assure a proper fee calculation for each industry group. It should be wary, however, of arguments that seek to shift fees to regulatory scape goats and avoid parity among fee payers.

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Dated: February 28, 1995

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing "Reply Comments of Bell Atlantic" was served this 28th day of February, 1995 by first class mail, postage prepaid, on the parties on the attached list.

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